

Kentucky Technical College. He is a past president of the Propeller Club of the United States. Additionally, he chairs the River Heritage Center, an exciting new development which will showcase the history of the inland rivers and their importance.

Mr. President, I commend Ken Wheeler for his outstanding service to Kentucky and the nation. Whether it be building systems that helped win the Cold War, or championing an industry vital to our national commerce, Ken Wheeler's contributions will have long-lasting effect. I ask that my fellow colleagues join me in recognizing the career of this outstanding Kentuckian.●

#### COMMUNITY REINVESTMENT ACT

● Mr. FEINGOLD. Mr. President, I want to offer a few comments about one of the most important issues we have considered as part of the so-called financial modernization debate, namely the Community Reinvestment Act or CRA. It gives me particular pleasure to discuss CRA because it was authored by the former Senator from Wisconsin and Senate Banking Committee Chair, William Proxmire. CRA is over twenty years old now, and by all accounts it has been a success.

Banks have a special role in our free market system; they are the rationers of capital. For this reason and others we grant banks a number of special privileges, such as public charters, taxpayer-backed deposit insurance, and access to the discount window at the Federal Reserve. CRA is grounded in the philosophy that we grant these privileges in part to assure that banks will serve the public—all of the public in all parts of our communities.

In the context of last week's debate over so-called financial services modernization, the concept that we should require banks to actively find lending opportunities in communities they serve is all the more appropriate. The globalization of financial services, and the new structures proposed for financial institutions, increasingly means local institutions have ever expanding and increasingly distant opportunities for their loan portfolios. CRA serves as a reminder that ultimately we grant rights and privileges to banks in part to ensure consumers and businesses in our communities have access to financial services.

I have been interested in CRA since the early 1980s when I became Chair of the Banking Committee in the Wisconsin State Senate, and while it is not perfect, CRA has clearly helped give under served communities increased access to financial services. And it has done a great deal to foster economic development, both for individual families, and for neighborhoods and communities through home ownership and community development financing.

As noted in a recent report by the Wisconsin Rural Development Center, for many low-income and minority groups, home ownership is a way out of poverty. Equity built through home ownership can be used to finance a start-up business, pay for a college education, fund a secure retirement or consolidate high interest rate debt. The report went on to note that home ownership in low-income neighborhoods can provide stability, increase pride and property values, and attract new capital.

CRA has helped foster access to financial services in each of these areas. Commitments by banks to home ownership, small business, and community development has increased because of CRA. According to 1997 Home Mortgage Disclosure Act data, lending to minority and low income borrowers is increasing. Since 1993, the number of home mortgage loans to African Americans increased by 58 percent, to Hispanics by 62 percent, and to low and moderate income borrowers by 38 percent.

In 1997, financial institutions subject to CRA reporting requirements made 2.6 million small business loans for a total of \$159 billion, two-thirds of small business loans made that year, and more than one-fifth of those loans were made to small businesses in low and moderate income communities.

And, in 1997, large commercial banks made \$18.6 billion in community development investments.

Altogether, nonprofit community organizations estimate that since 1992 the private sector has pledged over \$1 trillion in loans going forward for affordable home ownership and community development.

I have no doubt that CRA was responsible in great part for this record. And neither does Federal Reserve Board Chair Alan Greenspan. At a House Banking Committee hearing earlier this year, Chairman Greenspan testified that CRA has "very significantly increased the amount of credit in these communities" and that changes have been "quite profound."

It is important to note that CRA has succeeded in encouraging banks to serve those who have been financially under served without jeopardizing the safety and soundness of the institution. As Robert Kuttner has noted, in the decade after CRA, we learned that financial institutions often make costly mistakes, but lenders faltered in the 1980s not by being too kind to the inner city, but by making speculative loans in remote locations they knew little about, and by competing recklessly for market share. By comparison, the local Jimmy Stewart type loan looked pretty solid.

As Chairman Greenspan noted, "there is little or no evidence that banks' safety and soundness have been compromised by (low- and moderate-in-

come) lending and bankers often report sound business opportunities."

In fact, CRA is a tool that can help banks. As former Federal Reserve Board Governor Lawrence Lindsey said, "CRA-related activities can help develop new markets, potentially profitable business, and improve a bank's public image."

Let me note that there have been some improvements to CRA. In response to the very real problems facing many smaller community banks, a streamlined CRA process was approved a few years ago, and I was proud to support those changes and I understand the paperwork burden on smaller banks has been reduced as a result. Over 80 percent of banks covered by CRA qualify for the streamlined performance standards for small banks and thrifts, and I understand that actual time spent in community banks on CRA examinations has been reduced by 30 percent.

CRA has helped improve financial services for under served communities, but there is still significant room for improvement. Many still have few financial options, and as the Wisconsin Rural Development Center has found, in the absence of adequate financial services from traditional lenders, there has been an increase in so-called subprime or predatory lending from lenders who target homeowners with less than perfect credit with high-cost, sometimes fraudulent, mortgage servicing products.

We owe a great deal to Senator Proxmire and his creation. As we consider legislation to change the structure of our financial institutions, we must not lose sight of the original goals of CRA, namely that those institutions which enjoy the special privileges and protections afforded by the government have an obligation to ensure that the entire community has access to financial services.●

#### THE VERY BAD DEBT BOXSCORE

● Mr. HELMS. Mr. President, at the close of business Friday, May 7, 1999, the Federal debt stood at \$5,569,913,164,536.03.

One year ago, May 7, 1998, the Federal debt stood at \$5,484,428,000,000.

Fifteen years ago, May 7, 1984, the Federal debt stood at \$1,484,934,000,000.

Twenty-five years ago, May 7, 1974, the Federal debt stood at \$468,096,000,000 which reflects a debt increase of more than \$5 trillion—\$5,101,817,164,536.03 during the past 25 years.●

#### SENATOR BIDEN'S 10,000TH VOTE

● Mr. HOLLINGS. Mr. President, I rise to congratulate my esteemed colleague, the Senator from Delaware, on his 10,000th vote in the Senate. This is a tremendous milestone which few Senators ever reach. For our colleague to